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COMMITTEE ON ETHICS & ELECTIONS

Senate Bill 22 Chapter No. 75-226

Sponsor: Senator Hair

Relating to: Unopposed Candidates, Late Filing Penalties,

Absentee Ballots, County Officers' Terms

Companion: CS/HB 118; See also CS/HB 119, CS/HB 129, CS/HB 132,

CS/HBs 227 & 239

Date Final Passage: May 31, 1985

Vote: House: 103-4 Senate: 36-1

Governor Signed:

Effective Date: January 1, 1986

Bill Synopsis:

Senate Bill 22, as amended, contains a number of significant elections reform measures relating to unopposed candidates, campaign reports, absentee ballots and county officers' terms.

SB 22 defines "unopposed candidate" and prohibits contributions after the date the candidate becomes unopposed. The bill also restricts expenditures of unopposed candidates to "thank you" advertising in the communications media within 10 days and obligations incurred prior to the date the candidate became unopposed. An unopposed candidate has 90 days from the date he becomes unopposed to dispose of all campaign funds and file the required report.

This bill provides for fines to be assessed against any candidate or committee which fails to timely file the required campaign reports. If a report is not received by the filing officer by 5 p.m. on the designated due date, the report must be postmarked by the U.S. Postal Service by the due date in order to be deemed timely filed. Candidates and committees failing to timely file their reports are subject to a fine of \$50 per day, except that for any candidate receiving or expending \$200 or less during the reporting period the fine shall be \$10 per day for each late day. In the case of a candidate, the fine must be paid only from personal funds of the candidate. Candidates and committees may appeal or dispute the fine based upon unusual circumstances surrounding the failure to file and shall be

entitled to a hearing before the Florida Elections Commission, which will have the authority to waive the fine in whole or in part. The criminal penalties of current law are repealed.

Several changes to the reporting form have been included in SB 22 to provide for separate totals for loans, in-kind contributions and other receipts and for a separate form for reporting contributions received but returned before deposit. The reporting dates have also been simplified by eliminating a report which covered only one day and eliminating an unnecessary report for political committees.

SB 22 restricts candidates with respect to the absentee ballot process. Under the provisions of this bill, candidates are prohibited from picking up absentee ballots for any elector other than a member of his or her immediate family. Candidates are also prohibited from serving as an attesting witness on any absentee ballot. In addition, a provision prohibiting supervisors of elections or their deputies or staff from assisting blind, illiterate, or disabled absentee voters is deleted.

In its final form SB 22 also includes an amended version of CS/HBs 227 and 239 which provides for certain county officers' terms of office to begin on the second Tuesday following their election. Those county offices affected include: the clerk of the circuit court, the sheriff, and the property appraiser. Originally, the Committee Substitute for HB 227 & 239 provided for the inclusion of the supervisor of elections and the tax collector in the above group but they were amended out of the final version of the bill. Their terms of office still commence on the first Tuesday after the first Monday in January following the election. The bill has prospective application only and would not shorten the terms of any county or district officer serving as of January 1, 1986.

The contribution limits to political committees supporting or opposing ballot issues are repealed since they have been ruled unconstitutional; individual petty cash expenditures are increased to \$30; and provisions for a separate tax identification number for office accounts funded from surplus campaign money are included in this bill.

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A bill to be entitled An act relating to elections; amending as. 101.62, 101.64, 101.65, 106.011, 106.04, 106.06, 106.07, 106.08, 106.11, 106.12, 106.141, and 106.18, F.S.; placing restrictions upon who may pick up or witness absentee ballots: defining "filing officer" and "unopposed candidate"; modifying certain reporting requirements applicable to committees of continuous existence to conform such requirements to those applicable to candidates; providing fines for late filing by such committees; providing for notice; providing for appeal; providing for notice of repeated violation; modifying reporting requirements for certain candidates and political committees; providing that, in certain cases, campaign contribution/expenditure reports must be postmarked by the U.S. Postal Service to be deemed timely filed; providing for separate totals for loans and in-kind contributions; providing for a separate form indicating contributions received but returned; providing fines for late filing by candidates and consittees: providing for notice: providing for appeal: providing for notice of repeated violation: removing limits upon contributions made in support of or in opposition to any issue; prohibiting the acceptance of contributions for unopposed candidates; prohibiting the expenditure of certain funds of

unopposed candidates: clarifying penalty provisions to apply to political committees and committees of continuous existence; increasing the individual petty cash expenditure limit; providing for disposition of surplus funds by unopposed candidates within a specified time period: providing for separate tax identification numbers for certain candidates' surplus funds accounts; providing restrictions on the sale of political advertising; amending s. 101.051, F.S.; enabling a supervisor of elections or his deputies and staff to assist certain absentee voters; repealing s. 106.20. F.S., relating to penalties for failure to submit reports; amending s. 100.041, F.S.; changing the date at which the terms of certain county and district officers begin; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (4) of section 101.62, Florida Statutes, is smended to read:

101.62 Request for absentee bellots .--

(4) The supervisor of elections shall, not less than 30 days before the first primary election, not less than 24 days before the second primary election, and not less than 30 days before the general election, mail an absentee ballot to each absent elector overseas who has made a request for an absentee ballot; and, as soon as the remainder of the absentee ballots are printed, the supervisor of elections shall deliver

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or mail an absence ballot to each elector by for whom a request for such ballot has been made. Any elector; hewever; may designate in writing a person to pick up the ballot for him; however, no candidate may be designated to pick up an absence ballot for any elector other than a member of his or her immediate family. Upon presentation of such written authorization by such designee in person, the supervisor may give the ballot to such designee for delivery to the elector. The supervisor shall initial the stub attached to the absentee ballot and enter the name of the elector in the place indicated for the elector to sign. The supervisor shall then detach the ballot from the stub and mail or deliver the ballot. Before mailing or delivering the ballot, the supervisor shall fill in the number of the precinct in which the voter is registered in the space provided for this, purpose on the envelope. If an elector appears in person to cast an absentee ballot, the elector shall sign the stub, and the supervisor shall then detach the ballot from the stub and deliver the ballot to the elector.

Section 2. Subsection (1) of section 101.64, Florida Statutes, is amended to read:

101.64 Delivery of absentee ballots; envelopes; form.--

(1) The supervisor shall enclose with each absentee ballot two envelopes, a plain white envelope into which the absent elector shall enclose and seal his marked ballot and a second envelope, into which the absent elector shall then place the sealed white envelope, which shall be addressed to the supervisor and also bear on the back side of this "mailing envelope" a certificate which shall be substantially in the

tollowing forms

Note: Please Read Instructions Carefully Before
Marking Ballot and Completing Voter's Certificate.

VOTER'S CERTIFICATE

I, ..., am duly qualified and registered as a ...(Party)... voter of the Precinct of County, florida, coming within the purview of the definition of "absent elector"; and I am entitled to vote an absentee bailor for the following reason:

CHECK ONLY ONE

 i am unable without another's assistance to attend the poils.

 ,...1 will not be in the county of my residence during the hours the polls are open for voting on election day.

3.I am an inspector, a poll worker, a deputy woting machine custodian, a deputy sheriff, a supervisor of elections, or a deputy supervisor who is assigned to a different precinct than that in which I am registered.

4. ...On account of the tenets of my religion, 1
cannot attend the polls on the day of the general, special, or
primary election.

5. I have changed my permanent residency to another county in Plorida within the time period during which the registration books are closed for the election. I understand that I am allowed to vote only for national and statewide offices and statewide issues.

6. I have changed my permanent residency to another state and am unable under the laws of such state to

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vote in the general election. I understand that I am allowed
    to vote only for President and Vice President.
                                          ... (Voter's Signature)...
   Note: Your Signature Must Be Witnessed By Either:
           1. A Notary or Officer Defined in Item 6.b. 5fb) of
   the Instruction Sheet.
   Subscribed and sworn to before me this .... day of .....
   19.... ... (Official fitle).... My Commission Expires this
   .... day of ..... 19.....
   (Do Not Use Impression Seal)
13
                                      ... (Signature of Official)...
14
    ...(Address)...
                                                 ... (City/State) ...
15
16
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           2. Two Witnesses Eighteen (18) Years or Older as
    provided in Item 6.a. of the Instruction Sheet.
19
                         ... (First Witness)...
    ,.,(Address)...
20
                                                 ... (City/State) ...
21
                         ... (Second Witness)...
22
    ...(Address)...
                                                 ...(City/State)...
23
           Section 3. Section 101.65, Florida Statutes, is
24
    amended to read:
25
           101.65 Instructions to absent electors. -- The
    supervisor of elections shall enclose with each ballot sent to
27
    an absent elector separate printed instructions in
28
    substantially the following form:
29
30
    READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING BALLOT.
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1. VERY IMPORTANT. In order to assure that your absence ballot will be counted, it should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 7 p.m. on the day of the election. 2. Mark your ballot in secret as instructed on the ballot. 3. Place your marked ballot in the enclosed plain white envelope. 10 4. Securely seal the plain white envelope and place it 11 in the enclosed mailing envelope which is addressed to the 12 SUDEFVISOF. 5. Seal the mailing envelope and completely fill out the Voter's Certificate on the back of the mailing envelope. 6. VERY IMPORTANT. Sign your name on the line above "(Voter's Signature)."

a. Persons serving as attesting witnesses shall affix

their signatures and addresses on the Voter's Certificate. Any two persons 18 years of age or older may serve as attesting witnesses, except that no candidate may serve as an attesting witness.

b. Any notary or other officer entitled to administer oaths or any Florida Supervisor of elections or his deputy. other than a candidate, may serve as a sole attesting vitness. The sole attesting witness shall affix his signature, official title, and address to the Voter's Certificate.

7. Hail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.

30 Section 4. Subsections (14) and (15) are added to section 106.011, Florida Statutes, 1984 Supplement, to read:

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106.011 Definitions .-- As used in this chapter, the following terms have the following meanings unless the context clearly indicates otherwise:

(14) "Piling officer" means the person before whom a candidate qualifies, the agency or officer with whom a political committee registers, or the agency by whom a committee of continuous existence is certified.

(15) "Unopposed candidate" means a candidate for nomination or election to an office who, after the last day on which any person, including a write-in candidate, may qualify, is without opposition in the election at which the office is to be filled, or who is without such opposition after such date as a result of any primary election or of withdrawal by other candidates seeking the same office. A candidate is not an unopposed candidate if there is a vacancy to be filled under s. 100.111(4), if there is a legal proceeding pending regarding the right to a ballot position for the office sought by the candidate, or if the candidate is seeking retention as a justice of the Supreme Court or as a judge of a district court of appeal.

Section 5. Subsection (4) of section 106.04, Florida Statutes, is amended, and subsection (8) is added to said section, to read:

106.04 Committees of continuous existence .--

(4) Each committee of continuous existence shall file an annual report with the Division of Elections during the month of January of each year. Such annual reports shall contain the same information and shall be accompanied by the same materials as original applications filed pursuant to subsection (2). In addition to such annual report, each 31 committee shell file regular reports with the Division of

1 Elections at the same times and subject to the same filing conditions as are established that-reports-are-required-of candidates by s. 106.07(1) and (2)(a) for candidates' reports. Any committee of continuous existence failing to so file a report on the designated due date shall be subject to the provisions of subsection (8). A duplicate copy of each report shall be filed with the supervisor of elections in the county in which the committee maintains its books and records, except that if the filing officer to whom the committee is required to report is located in the same county as the supervisor no such duplicate report is required to be filed with the supervisor. Reports shall be on forms provided by the division and shall contain the following information:

(a) The full name, address, and occupation of each person who has made one or more contributions to the committee during the reporting period, together with the amounts and 17 dates of such contributions. However, if the contribution is 18 \$100 or less, the occupation of the contributor need not be listed, and only the name and address are necessary. However, for any contributions which represent the payment of dues by members in a fixed amount pursuant to the schedule on file with the Division of Elections, only the aggregate amount of such contributions need be listed, together with the number of members paying such dues and the amount of the membership 25 dues.

(b) The name and address of each political committee or committee of continuous existence from which the reporting committee received, or to which it made, any transfer of funds, together with the amounts and dates of all transfers.

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(c) Any other receipt of funds not listed pursuant to paragraph (a) or paragraph (b), including the sources and amounts of all such funds.

(d) The name, address, and office sought by each candidate to whom the committee has made a contribution during the reporting period, together with the amount and date of each contribution. The treasurer of each committee shall certify as to the correctness of each report and shall bear the responsibility for its accuracy and veracity. Any treasurer who willfully certifies to the correctness of a report while knowing that such report is incorrect, false, or incomplete is quilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(8)(a) Any committee of continuous existence failing to file a report on the designated due date shall be subject to a fine of \$50 per day for each late day. The fine shall be assessed by the filing officer and the moneys collected shall be deposited in the General Revenue Fund.

(b) Upon determining that a report is late, the filling officer shall immediately notify the treasurer of the committee as to the failure to file a report by the designated due date and that a fine of \$50 per day is being assessed for each late day, Upon receipt of the report, the filing officer shall determine the amount of fine which is due and shall notify the treasurer of the committee. The filing officer shall determine the amount of the fine due based on when the report is actually received by such officer. Such fine shall be paid to the filing officer within 15 days of receipt of the notice of payment due, unless appeal is made to the Plorida Elections Commission pursuant to paragraph (c).

(c) Any treasurer of a committee may appeal or dispute the fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the Florida Elections Commission, which shall have the authority to waive the fine in whole or in part. Any such request shall be made within 15 days of receipt of the notice of payment due. In such case, the treasurer of the committee shall, within the 15-day period, notify the filling officer in writing of his intention to bring the matter before the commission.

id) The filing officer shall notify the Florida Elections Commission of the repeated late filing by a co: tree of continuous existence, the failure of a committee of continuous existence to file a report after notice, or the failure to pay the fine imposed.

Section 6. Subsections (1), (2), (4), and (5) of section 106.07, Florida Stetutes, 1984 Supplement, are amended, and subsection (10) is added to said section, to read:

106.07 Reports: certification and filing .--

- (1) Each campaign treasurer designated by a candidate or political committee pursuant to s. 106.021 shall file regular reports of all contributions received, and all expenditures made, by or on behalf of such candidate or political committee.
- (a) Reports shall be filed on the 10th day following the end of each calendar quarter from the time the campaign treasurer is appointed. Following the last day of qualifying for office, the reports shall be filed:

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ir--On-the-Friday-preseding-the-general-election:-for-s condidate-who-is-w nopposed-in-seeking-nomination-and-election to-any-officer

Pr on the 4th, 18th, and 32nd days immediately preceding the first and second primaries and on the 4th and 18th days immediately preceding the general election each election, for a candidate who is opposed in seeking nomination or election to any office, for a political committee, or for a committee of continuous existence.

(b) Notwithstanding the provisions of paragraph (a). any unopposed candidate need only file a report within 90 days after the date such candidate became unopposed. Such report shall contain all previously unreported contributions and expenditures as required by this section and shall reflect disposition of funds as required by s. 106.141. Any-opposed primary-candidate-filing-reports-pursu ent-to-subperegraph fall:-who-is-unopposed-in-the-general-election-need-only-file on-the-Friday-immediately-preceding-the-general-elections

(c) The division shall provide each candidate with a schedule designating the beginning and end of reporting periods as well as the corresponding designated due dates.

(2)(a) All reports required of a candidate by this section shall be filed with the officer before whom the candidate is required by law to qualify. Reports shall be filed not later than 5 p.m. of the day designated; however, any report postmarked by the U.S. Postal Service no later than midnight of the day designated shall be deemed to have been filed in a timely manner. A Certificate of Mailing Form 3817, obtained from and dated by the U.S. Postal Service at the time of mailing, which bears a date on or before the date on which the report is due, shall be proof of mailing in a

timely manner. Reports shall contain information of all previously unreported contributions received and expenditures made as of the preceding Friday, except that the report filed on the Friday immediately preceding the election shall contain information of all previously unreported contributions received and expenditures made as of the day preceding that designated due date. All such reports shall be open to public inspection. Each candidate for other than a statewide office who qualifies with the Secretary of State shall-file a duplicate copy at the same time with the supervisor of elections in the county in which the candidate resides.

(b)). Any report which is deemed to be incomplete by the officer with whom the candidate qualifies shall be accepted on a conditional basis, and the campaign treasurer shall be notified by registered mail as to why the report is incomplete and be given 3 days from receipt of such notice to file an addendum to the report providing all information necessary to complete the report in compliance with this section. Failure to file a complete report after such notice constitutes a violation of this chapter.

2. In lieu of the notice by registered mail as required in subparagraph 1., the qualifying officer may notify the campaign treasurer by telephone that the report is incomplete and request the information necessary to complete the report. If, however, such information is not received by the qualifying officer within 3 days of the telephone request therefor, notice shall be sent by registered mail as provided in subparagraph 1.

29 (4) Each report required by this section shall 30 contain:

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(a) The full name, address, and occupation, if any,
each person who has made one or more contributions to or for
such committee or candidate within the reporting period,
together with the amount and date of such contributions.
However, if the contribution is \$100 or less or is from a
relative, ss defined in s. 116.111(1)(c), provided the
relationship is reported, the occupation of the contributor
need not be listed, and only the name and address are
necessary.

- (b) The name and address of each political committee from which the reporting committee or the candidate received, or to which the reporting committee or candidate made, any transfer of funds, together with the amounts and dates of all transfers.
- (c) Each loan for Campaign purposes to or from any person or political committee within the reporting period, together with the full names, addresses, and occupations, and principal places of business, if any, of the lender and endorsers, if any, and the date and amount of such loans.
- (d) The total amount of proceeds from each campaign fund raiser regulated by s. 106.025.
- (e) A statement of each contribution, rebate, refund, or other receipt not otherwise listed under paragraphs (a) through (d).
- (f) The total sums of all loans, in-kind contributions, end other sum-ef-sit receipts by or for such committee or candidate during the reporting period. The reporting forms shall be designed to elicit separate totals for in-kind contributions, loans, and other receipts,
- (q) The full name and address of each person to whom 31 expenditures have been made by or on behalf of the committee

or candidate within the reporting period; the amount, date, 2 and purpose of each such expenditure; and the name and address of, and office sought by, each candidate on whose behalf such expenditure was made. However, expenditures made from the petty cash fund provided by s. 106,12 need not be reported individually.

- (h) The full name and address of each person to whom an expenditure for personal services, salary, or reimbursed expenses has been made and which is not otherwise reported. including the amount, date, and purpose of such expenditure. However, expenditures made from the petty cash fund provided for in s. 106.12 need not be reported individually.
- (i) The total amount withdrawn and the total amount spent for petty cash purposes pursuant to this chapter during the reporting period.
- (j) The total sum of expenditures made by such committee or candidate during the reporting period.
- (k) The amount and nature of debts and obligations oved by or to the committee or candidate, which relate to the conduct of any political campaign.
- (1) A list of all credit card purchases, and the amount thereof, made by the candidate or political committee during the reporting period. A copy of each statement shall be included in the next report following receipt thereof by the candidate or political committee. Receipts for each Credit card purchase shall be retained by the treasurer with the records for the campaign account.
- (m) The amount and hature of eny campaign savings 29 accounts or certificates of deposit and identification of the 30 financial institution in which such accounts or certificates 31 of deposit are-located.

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In The division shall make avaisable to any candidate or committee or committee a reporting form which the candidate or committee may use to indicate contributions received by the candidate or committee but returned to the contributor before deposit.

f5+-A-report-shoil-be-filed-45-days-after-the-lest
electron-in-a-given-electron-period-tn-which-s-political
committee-perticipates:--if-such-report-shows-an-unexpended
belance-of-contributions;-the-compaign-treasurer-of-the
political-committee-shoil-file-with-the-agency-or-officer
before-whom-reports-are-filed-pursuant-to-subsection-fil-a
supplemental-statement-of-contributions-and-expenditures;
Such-supplemental-statement-shoil-be-filed-on-the-10th-day
following-the-end-of-each-colender-quarter-until-the-account
shows-no-unexpended-belonce-of-contributions-and-the-scrount
has-been-closed;

11011e) Any candidate or political committee failing to file a report on the designated due date shall be subject to a fine as provided in paragraph liki for each late day, and, in the case of a candidate, such fine shall be paid only from personal funds of the candidate. The fine shall be assessed by the filing officer and the moneys collected shall be deposited:

1. In the General Revenue Fund, in the case of a candidate for state office or a political committee that registers with the Division of Sections; or

2. In the general revenue fund of a political subdivision, in the case of a candidate for an diffice of a political subdivision or a political committee that registers with an officer of a political subdivision.

(b) Upon determining that a report is late, the filing officer shall immediately notify the candidate or chairman of

the political committee as to the failure to file a report by the designated due date and that a fine is being assessed for each late day. The fine shall be \$10 per day for each late day for any candidate who receives or expends \$100 or less during the reporting period: in all other instances the fine shall be \$50 per day for each late day. Upon receipt of the raport, the filing officer shall determine the amount of the fine which is due and shall notify the candidate or chairman. The filing officer shall determine the amount of the fine due based on when the report is actually received by such officer. Such fine shall be paid to the filing officer within 15 days of receipt of notice of the payment due, unless appeal is made to the Florida Elections Commission pursuant to paragraph (c). In the case of a candidate, such fine shall not be an allowable campaign expenditure, and shall be paid only from personal funds of the candidate. 16 17

ic) Any condidete or chairman of a political committee may appeal or dispute the fine. based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the Florida Elections Commission, which shall have the authority to waive the fine in whole or in part. Any such request shall be made within 15 days of the notice of payment due. In such case, the candidate or chairman of the political committee shall, within the 15-day period, notify the filling officer in writing of his intention to bring the matter before the commission.

28 <u>(d) The appropriate filing officer shell notify the</u>
29 <u>Ploride Ricctions Commission of the repeated late filing by a</u>
30 <u>candidate or political committee, the failure of a candidate</u>

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or political committee to file a report after notice, or the failure to pay the fine imposed.

Section 7. Subsections (1), (2), and (4) of section 106.08, Florida Statutes, are amended to read:

106.08 Contributions; limitations on .--

- (1) No person, or political committee, or committee of continuous existence shall make contributions to any candidate or political committee in this state, for any election, in excess of the following amounts:
- (a) To a candidate for countywide office or to a candidate in any election conducted on less than a countywide basis, \$1,000.
- (b) To a candidate for legislative or multicounty office. \$1.000.
 - (c) To a candidate for statewide office, \$3,000.
- fd}--To-any-political-committee-in-support-of;-ar-in opposition-to:-an-issue-to-be-voted-on-in-a-statevide elections-11:000x

fet--To-any-political-committee-in-support-of;-or-in epposition-to;-an-issue-to-be-voted-on-in-a-countyvide; districtwider-or-less-than-countyvide-election;-51,880;

(d)(f) To a political committee supporting or opposing one or more candidates, \$1,000.

(e)fg) To a candidate for county court judge or circuit judge, \$1,000.

(f)(h) To a candidate for retention as a judge of a district court of appeal, \$2,000.

(a) (i) To a cendidata for retention as a justice of the Supreme Court, \$3,000.

The contribution limits provided in paragraphs (a) through (g) fil shall not apply to contributions made by a state or county executive committee of a political party regulated by chapter 103 or to amounts contributed by a candidate to his own campaign. The limitations provided by this subsection shall apply to each election. For purposes of this subsection the first primary, second primary, and general election shall be deemed separate elections so long as the candidate is not an unopposed candidate as defined in s. 106.011(15) or-election time-segments; -whether-or-age-the-candidate-has-opposition-in the-respective-elections. However, for the purpose of contribution limits with respect to candidates for retention as a justice of the Supreme Court or judge of a district court of appeal, there shall be only one election, which shall be the general election, and with respect to candidates for circuit judge or county court judge, there shall be only two elections, which shall be the first primary election and general election.

(2) Any contribution received by a candidate with opposition in an election or the campaign treasurer or a deputy treasurer of such a candidate, or by the treasurer or a deputy treasurer of a political committee supporting or opposing a candidate with opposition or supporting or opposing an issue on the ballot in an election, on the day of that election or less than 5 days prior to the day of that election shall be returned by him to the person or political committee contributing it and shall not be used or expended by or on behalf of the candidate or political committee. Any contribution received by a candidate or the campaign treasurer or a deputy treasurer of a candidate after the date at which 31 the candidate withdraws his candidacy, or after the date the

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(4) Any person who knowingly and willfully makes a contribution in violation of subsection (1) or subsection (3), or any person who knowingly and willfully fails or refuses to return any contribution as required in subsection (2), is quilty of a misdemesnor of the first degree, punishable as provided in s. 775,082 or s. 775,083. If any corporation, partnership, or other business entity, or any political committee or committee of continuous existence, is convicted of knowingly and willfully violating this section, it shall be fined not less than \$1,000 and not more than \$10,000. If it is a domestic entity, it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or monresident business entity, its right to do business in this state may be forfeited. Any officer, partner, agent, attorney, or other representative of a corporation, partnership, or other business entity, or of a political committee or committee of continuous existence, who aids, abets, advises, or participates in a violation of this section is guilty of a misdemeanor of the first degree, punishable as provided in a. 775.002 or s. 775.003.

(5) Any person who knowingly and willfully violates the provisions of this section shall, in addition to any other penalty prescribed by this chapter, pay to the state a sum equal to twice the amount contributed in violation of this chapter. Each campaign treasurer shall pay all amounts contributed in violation of this section to the state for deposit in the General Revenue Fund.

Section 8. Subsection (4) is added to section 106.11. Florida Statutes, to read:

106.11 Expenses of and expenditures by candidates and political committees. -- Each candidate and each political committee which designates a primary campaign depository pursuant to s. 106.021(1) shall make expenditures from funds on deposit in such primary campaign depository only in the following manner, with the exception of expenditures made from petty cash (unds provided by a. 106.12;

14) No unopposed candidate shall expend any funds from his campaign account, nor shall any other person expend funds from the campaign account on his behalf, after the candidate becomes unopposed, except as provided in s. 106.141. However, for a period of up to 10 days after the candidate becomes unopposed, the candidate may expend funds to purchase "thank you" advertising in the communications media. This provision shall not prohibit the expenditure of funds from the campaign account which were obligated to be spent or encumbered prior to the date the candidate became unopposed.

Section 9. Subsections (2) and (3) of section 106.12. Florida Statutes, are amended to read:

106.12 Petty cash funds alloved .--

(2) Following the close of the last day for qualifying and until the last election in a given election period in which the political committee participates report-is-filed pursuant-to-s:-106:97(5), the campaign treasurer of each political committee is authorized to withdraw the following amount each week from the primary depository campaign account for the purpose of providing a petty cash fund for the political committee, and, following the close of the last day 31 for qualifying and until the election at which such candidate

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Il is eliminated or elected to office. or the time at which the candidate becomes unopposed, the campaign treasurer of each candidate is authorized to withdraw the following amount each week from the primary depository campaign account for the purpose of providing a petty cash fund for the candidate:

- (a) For all candidates for nomination or election on a statevide basis. \$500 per veek.
- (b) For all other candidates and all political committees, \$100 per week.
- (3) The petty cash fund so provided shall be spent only in amounts less than \$30 \$20 and only for office supplies, transportation expenses, and other necessities. Petty cash shall not be used for the purchase of time, apace, or services from communications media as defined in s. 106.011(13).

Section 10. A new subsection (3) is added to section 17 106.141, Florida Statutes, 1984 Supplement, present subsections (3), (4), (6), (8), and (11) are renumbered as subsections (4), (5), (7), (9), and (12), respectively, and present subsections (5), (7), (9), and (10) are renumbered and amended, to read:

106.141 Disposition of surplus funds by candidates .--

(3) Each candidate shall, pursuant to this section, within 90 days after having become unopposed, dispose of the funds on deposit in his campaign account. Such candidate shell not accept any contributions, nor shell any other person accept contributions on behalf of such candidate, after the candidate has become an unopposed candidate.

(6)(5) The campaign treasurer of a candidate who withdraws his candidacy, or who has been eliminated as a candidate, who has become unopposed, or who has been elected to office and who sas funds on deposit in a campaign savings account or certificate of deposit shall, within 7 days of the date of becoming unopposed or the date of such withdrawal, elimination, or election, transfer such funds and accumulated interest earned thereon to the campaign account of the candidate for disposal in accordance with the provisions of this section.

(8)47) A candidate elected to office or a candidate who will be elected to office by virtue of his being unapposed may dispose of all of the funds in such account in the manner provided in this section or may transfer from the campaign account to an office account any amount of the funds on deposit in such campaign account up to:

- (a) \$10,000, for a candidate for statewide office.
- (b) \$5,000, for a candidate for multicounty office.
- (c) \$2,500 multiplied by the number of years in the term of office for which elected, for a candidate for legislative office.
- (d) \$2,000, for a candidate for county office or for a candidate in any election conducted on less than a countywide basis.
- (e) \$6,000, for a candidate for retention as a justice of the Supreme Court.
- (f) \$3,000, for a candidate for retention as a judge of a district court of appeal.
- (g) \$1,500, for a candidate for county court judge or 27 circuit judge.

The office account established pursuant to this subsection shall be separate from any personal or other account. Any 31 funds so transferred by a candidate shall be used only for

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legitimate expenses in connection with his public office. Such expenses may include travel expenses incurred by the officer or a member of his staff or expenses incurred in the operation of his office, including the employment of additional staff. The funds may be deposited in a savings account; however, all deposits, withdrawals, and interest earned thereon shall be reported at the appropriate reporting period. Any candidate elected to office who transfers funds pursuant to this subsection and who has funds remaining in such office account after a subsequent election at which such candidate is reelected to office or elected to another office shall, pursuant to subsection (7) 46), dispose of all funds on deposit in the campaign account established to finance the subsequent campaign which funds have not been spent or obligated to be spent with respect to such subsequent campaign, except that such candidate may transfer from the campaign account established to finance his campaign in the subsequent election to the account in which the previously transferred funds are deposited in an amount equal to the difference between the amount allowed to be transferred and the amount of unspent funds that are remaining in the office account to be used for legitimate office expenses. Upon leaving public office. any person who has funds in an office account pursuant to this subsection remaining on deposit shall give such funds to a charitable organization or organizations which meet the requirements of s. 501(c)(3) of the Internal Revenue Code or, in the case of a state officer, to the state to be deposited in the General Revenue Fund or, in the case of an officer of a political subdivision, to the political subdivision to be deposited in the general fund thereof. Upon Il request of any person who has funds in an office account

pursuant to this subsection, the Secretary of State shall provide for the assignment of a separate tax identification number by which the income attributable to such account may be considered separately from the person's income as an individual,

(10)(9) Any candidate elected to office who transfers surplus campaign funds into an office account pursuant to subsection (8) (7) shall file a report on the 10th day following the end of each calendar quarter until the account is closed. Such reports shall contain the name and address of each person to whom any disbursement of funds was made. together with the amount thereof and the purpose therefor, and the name and address of any person from whom the elected candidate received any refund or reimbursement and the amount thereof. Such reports shall be on forms prescribed by the Division of Elections, signed by the elected candidate, certified as true and correct, and filed with the officer with whom campaign reports were filed pursuant to s. 106.07(2).

(11) (10) Any candidate, or any person on behalf of a candidate, who accepts contributions after such candidate has withdrawn his candidacy, after the candidate has become an unopposed candidate, after the candidate has been eliminated as a candidate or elected to office, or after the second anniversary of the date the campaign account of such candidate was established as guilty of a miademeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(12)(11) Any candidate who is required by the provisions of this section to dispose of funds in his campaign account and who fails to diapose of the funds in the manner provided in this section is quilty of a misdemeanor of the

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1 first degree, punishable as provided :r s. 75.082 or s. 775.083.

Section 11. Subsection (3) of section 106.18. Florida Statutes, is amended to read:

106.18 When a candidate's name to be omitted from ballot . --

(3) No certificate of election shall be granted to any candidate until all preelection reports required by s. 106.07 have been filed in accordance with the provisions of such section sr-106:07-07-11-106:20.

Section 12. Subsection (3) of s. 101.051, Florida Statutes, 1984 Supplement, is amended to read;

101.051 Electors seeking assistance in casting ballots: form to be executed: forms to be furnished .--

(3) Any elector applying to cast an absentee ballot in the office of the supervisor, in any election, who requires assistance to vote by reason of blindness, disability, or inability to read or write may request the assistance of some person of his own choice, other than his employer, an agent of his employer, or an officer or agent of his union, in casting his absentee ballot. Howevery-no-supervisor-of-elections-of eny-of-his-deputies-or-eny-member-of-his-staff-shall-set-in such-copecity;

Section 13. Section 106.20, Plorida Statutes, is hereby repealed.

Section 14: Subsections (1) and (4) of section 100.041, Florida Statutes, are amended to read:

100.041 Officers chosen at general election. --

(1) State senators shall be elected for terms of 4 years, those from odd-numbered districts in each year the number of which is a multiple of 4 and those from even-

numbered districts in each even-numbered year the number of which is not a multiple of 4. Hembers of the House of Representatives shall be elected for terms of 2 years in each even-numbered year. In each county, a clerk of the circuit court, sheriff, superintendent of schools, property appraiser. and tax collector shall be chosen by the qualified electors at the general election in each year the number of which is a multiple of 4. The Governor and the administrative officers of the executive branch of the state shall be elected for terms of 4 years in each even-numbered year the number of which is not a multiple of 4. The terms of state end-county 11 | 12 offices other than the terms of members of the Legislature and 13 of-superintendents-of-schools shall begin on the first Tuesday After the first Monday in January after said election. The term of office of each member of the Legislature shall begin upon election.

(4) Except-as-provided-in-subsections-(2)-and-(3); The 18 term of office of each county and each district officer not otherwise provided by law shall commence on the second first Tuesday after-the-frest-Monday-in-January [ollowing his election, except that the term of office for tax collector shall commence on the first Tuesday after the first Monday in January following his election.

Section 15. This act shall not shorten the terms of 25 any county or district officer serving as of the effective date of this act.

Section 16. This act shall take effect January 1, 1986.

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BILL NO. CS/HBs 227 and 239

REVISED: May 21, 1985

DATE:

May 20, 1985

Page 1

SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

ANALYST STAFF DIRECTOR	REFERENCE <u>ACTION</u>
1. Christensen Lester BL 2	1. <u>JCI</u> <u>Fav/2 amend.</u> 2
SUBJECT:	BILL NO. AND SPONSOR:
Elections	CS/HBs 227 and 239 by Ethics & Elections Committee & Reps. B.L. Johnson, D.L. Thomas, Allen, Jennings

I. SUMMARY:

A. Present Situation:

Section 98.161, F.S., relating to the supervisor of elections, provides that the term of the supervisor commences on the first Tuesday after the first Monday in January succeeding his election in the general election.

Section 100.041, F.S., relating to officers chosen at the general election, provides that the terms of state and county officers other than the terms of legislators and of superintendants of schools begin on the first Tuesday after the first Monday in January after the general election.

Effect of Proposed Changes:

This bill amends s. 98.161, F.S., to provide that the term of supervisor of elections commences on the second Tuesday after his election in the general election.

This bill amends s. 100.041, F.S., to provide that the term of each county and district officer, not otherwise provided by law, commences on the second Tuesday after his election.

The bill provides that its provisions shall not shorten the terms of any county or district officer serving as of the bill's effective date (January 1, 1986).

II. ECONOMIC IMPACT AND FISCAL NOTE:

A. Public:

None.

B. Government:

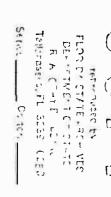
None.

III. COMMENTS:

If amendment #1 by Judiciary-Civil is adopted, an amendment to the title should be offered.

IV. AMENDMENTS:

#1 by Judiciary-Civil:
Deletes section 1 of the bill, thereby reinstating present
statutory language providing that the term of a supervisor of



REVISED: May 21, 1985 BILL NO. CS/HBs 227 and 239

DATE: May 20, 1985 Page 2

elections commences on the first Tuesday after the first Monday in January succeeding his election in the general election.

#2 by Judiciary-Civil: Adds a proviso to s. 100.041(4), F.S., as amended by this bill, to provide that the term of office for tax collector commences on the first Tuesday after the first Monday in January following his election.

SENATE COMMITTEE AMENDMENT SB ____ (reported favorably) CS/HBs 227 & 239 The Committee on...Judiciary-Civil....recommended the following amendment which was moved by Senator.....and adopted: and failed: Amendment On page 1..... lines 9-21...., strike all of said lines; renumber subsequent sections If amendment is text from another bill insert: No _ Bill No._ Draft No. With Changes? Yes

85h0227/jci01

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**Amendment No. _2, taken up by committee: 05-21-85 Adopted X *

* Offered by Senator Frank Failed *

**Amendment No. __ Adopted __ Failed __ Date _/_/_)

SENATE COMMITTEE AMENDMENT SB ___ (reported favorably) CS/HBs 227 & 239 The Committee on...Judiciary-Civil....recommended the following amendment which was moved by Senator.....and adopted: and failed: Amendment On page 2...., line 17...., after election If amendment is text from another bill insert: No _ Bill No. Draft No. With Changes? Yes , except that the term of office for tax collector shall commence on the first Tuesday after the first Monday in January following his election

STORAGE NAME: HB 239-85 sa

Date:March 26, 1985 Revised: April 15, 1985

Final:

HOUSE OF REPRESENTATIVES COMMITTEE ON Ethics and Elections STAFF ANALYSIS

BILL# HB 239 SPONSOR Rep. D.L. Thomas
EFFECTIVE DATE Upon becoming a law
IDENTICAL/SIMILAR BILLS HB 227
RELATING TO Terms of office for certain state and county officials
OTHER COMMITTEES OF REFERENCE None

I. SUMMARY:

Present law provides that officers chosen at the general election begin their terms on the following dates: legislators, upon election; school board members, county commissioners, and superintendents of schools - on the second Tuesday following the general election; and, the governor and cabinet, state attorneys, public defenders, sheriffs, clerks of the circuit courts, property appraisers, tax collectors, and supervisors of elections take office on the first Tuesday after the first Monday in January following the general election.

Proposed language would result in state attorneys, supervisors of elections, clerks of the circuit courts, sheriffs, property appraisers and tax collectors taking office upon being elected.

II. ECONOMIC IMPACT: None

III. <u>COMMENTS</u>: The term "upon election" generally means that the elected official's term of office begins at midnight on election day. Due to certain requirements that must be met before these elected officials can assume their duties (being sworn in, being commissioned by the Secretary of State, having bonds approved for those required to be bonded), taking office "upon election" does not allow time to complete these prerequisites.

Page 2 Bill # HB 239

Date: April 15, 1985

AMENDMENTS: IV.

v.

VI.

By Representative D L Thomas

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, verage cost of 1.5 cents per single of the Legislature and the public.

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> page 25

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at t A bill to be entitled

An act relating to elections: amending ss. 27.01, 98.161, and 100.041, F.S., providing that state attorneys, circuit court clerks, supervisors of elections, sheriffs, property appraisers and tax collectors shall take office upon election; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 27.01, Florida Statutes, is amended to read:

27.01 State attorneys; number, election, terms, -- There shall be a state attorney for each of the judicial circuits, who shall be elected at the general election by the qualified electors of their respective judicial circuits as other state officials are elected, and who shall serve for a term of 4 years. The state attorney shall take office upon election.

Section 2. Subsection (1) of section 98:161, Florida Statutes, is amended to read:

98.161 Supervisor of elections; election, tenure of office, compensation, custody of books, successor, seal .--

(1) A supervisor of elections shall be elected in each county at the general election in each year the number of which is a multiple of four for a 4-year term commencing-on the-first-Tuesday-after-the-first-Monday-in-January-succeeding has-election. The supervisor of elections shall take office upon election. Each supervisor shall, before performing any of his duties, take the oath prescribed in s. 5, Art. II of the State Constitution and give a surety bond payable to the

CODING Words in samely through type are deletions from existing law, words underlined are additions.

1	Governor in the sum of \$5,000, conditioned on the faithful	
2	discharge of his duties.	1.31
3	Section 3. Subsection (1) of section 100.041, Florida	1.32
4	Statutes, is amended to read:	
5	100,041 Officers chosen at general election	1.33
6	(1) State senators shall be elected for terms of 4	1.34
7	years, those from odd-numbered districts in each year the	1.35
8	number of which is a multiple of 4 and those from even-	1.36
9	numbered districts in each even-numbered year the number of	1.37
10	which is not a multiple of 4. Members of the House of	1.40
11	Representatives shall be elected for terms of 2 years in each	
12	even-numbered year. In each county, a clerk of the circuit	1.44
13	court, sheriff, superintendent of schools, property appraiser.	1.45
14	and tax collector shall be chosen by the qualified electors at	1.47
15	the general election in each year the number of which is a	1.49
16	multiple of 4. The Governor and the administrative officers	1.52
17	of the executive branch of the state shall be elected for	1.53
18	terms of 4 years in each even-numbered year the number of	1.54
19	which is not a multiple of 4. The terms of state and county	1.56
20	offices other than the terms of members of the Legislature,	1.59
21	clerks of the circuit courts, sheriffs, property appraisers,	
22	tax collectors and of superintendents of schools shall begin	1.62
23	on the first Tuesday after the first Monday in January after	1.63
24	said election. The term of office of each member of the	1.65
25	Legislature and each clerk of the circuit court, sheriff,	
26	property appraiser and tax collector shall begin upon	1.67
27	election.	
28	Section 4. This act shall take effect upon becoming a	1.68
29	lav.	
30	HOUSE SUMMARY	
31	Provides that state attorneys, circuit court clerks, supervisors of elections, sheriffs, property appraisers and tax collectors shall take office upon election.	

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By Representative B L. Johnson

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This publication was produced at an average cost of 1.5 cents per single page for the information of members of the Legislature and the public.

A bill to be entitled An act relating to elections; amending 5. 100.041, P.S., changing the date at which the terms of certain county and district officers begin; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (1) and (4) of section 100.041, Florida Statutes, are amended to read:

100.041 Officers chosen at general election.~~

(1) State senators shall be elected for terms of 4 years, those from odd-numbered districts in each year the number of which is a multiple of 4 and those from evennumbered districts in each even-numbered year the number of which is not a multiple of 4. Members of the House of Representatives shall be elected for terms of 2 years in each even-numbered year. In each county, a clerk of the circuit court, sheriff, superintendent of schools, property appraiser, and tax collector shall be chosen by the qualified electors at the general election in each year the number of which is a multiple of 4. The Governor and the administrative officers of the executive branch of the state shall be elected for terms of 4 years in each even-numbered year the number of which is not a multiple of 4. The terms of state and-county offices other than the terms of members of the Legislature and of-superintendents-of-schools shall begin on the first Tuesday after the first Monday in January after said election. The term of office of each member of the Legislature shall begin upon election.

1	(4) Bxcept-as-provided-in-subsections-(2)-and-(3), The
2	term of office of each county and each district officer not
3	otherwise provided by law shall commence on the second first
4	Tuesday efter-the-ftrst-Monday-in-danuary following his
5	election.
6	Section 2. This set shall not shorten the terms of any
7	county or district officer serving as of the effective date of
ê	this act.
9	Section 3. This act shall take effect October 1, 1985.
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11	********************
12	HOUSE SUMMARY
13	Provides that the term of each county and each district officer not otherwise provided by law shall commence on
14	the second Tuesday following his election.
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By Committee on Ethics & Elections and Representatives B L. Johnson. D. L Thomas, Allen, and Jennings

A bill to be entitled

An act relating to elections; amending ss.

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98.161 and 100.041, F.S., changing the date at which the terms of certain county and district officers begin; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 98.161, Florida Statutes, is amended to read:

98.161 Supervisor of elections; election, tenure of office, compensation, custody of books, successor, seal .--

(1) A supervisor of elections shall be elected in each county at the general election in each year the number of which is a multiple of four for a 4-year term commencing on the <u>second</u> first Tuesday <u>following</u> after-the-first-Monday-in January-succeeding his election. Each supervisor shall, before performing any of his duties, take the oath prescribed in s. 5, Art. II of the State Constitution and give a surety bond payable to the Governor in the sum of \$5,000, conditioned on the faithful discharge of his duties.

Section 2. Subsections (1) and (4) of section 100.041, Florida Statutes, are amended to read:

100.041 Officers chosen at general election .--

(1) State senators shall be elected for terms of 4 Years, those from odd-numbered districts in each year the number of which is a multiple of 4 and those from evennumbered districts in each even-numbered year the number of which is not a multiple of 4. Members of the House of Representatives shall be elected for terms of 2 years in each 31 even-numbered year. In each county, a clerk of the circuit

CODING- Words in abough through type are deletions from existing law, words underlined are additions.

sheriff, superintendent of schools, property appraises, and tax collector shall be chosen by the qualified electors at the general election in each year the number of which is a multiple of 4. The Governor and the administrative officers of the executive branch of the state shall be elected for terms of 4 years in each even-numbered year the number of which is not a multiple of 4. The terms of state and-county offices other than the terms of members of the Legislature and of-superintendents-of-schools shall begin on the first Tuesday after the first Monday in January after said election. The 10 term of office of each member of the Legislature shall begin 11 upon election. 12 13 (4) Except-as-provided-in-subsections-(2)-and-(3); The 14 term of office of each county and each district officer not otherwise provided by law shall commence on the second first 15 16 Tuesday after-the-first-Monday-in-January following his 17 election. 18 Section 3. This act shall not shorten the terms of any county or district officer serving as of the effective date of 19 20 this act. 21 Section 4. This act shall take effect January 1, 1986. 22 23 24 25 HOUSE SUDGERTY Provides that the term of each supervisor of elections and each county and each district officer not otherwise provided by law shall commence on the second Tuesday following his election. 26 27 28 29 30

STORAGE NAME: CS 227/239 sa

Date: March 26, 1985 Revised: April 18, 1985 Final: June 5, 1985

HOUSE OF REPRESENTATIVES COMMITTEE ON Ethics and Elections STAFF ANALYSIS

BILL# _CS/HB 227 & 239

SPONSOR Committee on Ethics and Elections and Reps. B. Johnson & D. Thomas

EFFECTIVE DATE Jan. 1, 1986 IDENTICAL/SIMILAR BILLS

RELATING TO Terms of office for certain county and district officers

OTHER	COMMITTEES	OF	REFERENCE	None

I. SUMMARY:

Present law provides that officers chosen at the general election begin their terms on the following dates: legislators, upon election; school board members, county commissioners, and superintendents of schools - on the second Tuesday following the general election; and, governor and cabinet officials, state attorneys, public defenders, sheriffs, clerks of the circuit courts, property appraisers, tax collectors, and supervisors of elections take office on the first Tuesday after the first Monday in January following the general election.

Proposed language would result in county officers' terms of office commencing on the second Tuesday after the general election. The bill has prospective application only and would not shorten the terms of any county or district officer serving as of Jan. 1, 1986.

II. ECONOMIC IMPACT: None

III. <u>COMMENTS</u>: SB 22 by Senator Hair and others passed the legislature. CS/HB 227 & 239 was amended onto SB 22 with the tax collectors and supervisors of elections deleted from the provisions of the bill.

IV. AMENDMENTS:

V. PREPARED BY Jane C. Tillman

VI. STAFF DIRECTOR __Chris Haughee _____

Date: March 26, 1985 Revised: Final:
HOUSE OF REPRESENTATIVES COMMITTEE ON Ethics and Elections STAFF ANALYSIS
BILL# HB 227 SPONSOR Rep. B. L. Johnson
EFFECTIVE DATE Oct. 1, 1985
IDENTICAL/SIMILAR BILLS _HB 239
RELATING TO Terms of office for certain county and district officers
OTHER COMMITTEES OF REFERENCE None
I. <u>SUMMARY:</u>
Present law provides that officers chosen at the general election begin their terms on the following dates: legislators, upon election; school board members, county commissioners, and superintendents of schools - on the second Tuesday following the general election; and, governor and cabinet officials, state attorneys, public defenders, sheriffs, clerks of the circuit courts, property appraisers, tax collectors, and supervisors of elections take office on the first Tuesday after the first Monday in January following the general election.
Proposed language would result in county officers' terms of office commencing on the second Tuesday after the general election. The bill has prospective application only and would not affect the current terms of officeholders.
II. ECONOMIC IMPACT: None
III. COMMENTS:
IV. AMENDMENTS:
V. PREPARED BY Jane C. Tillman
VI. STAFF DIRECTORChris Haughee

STORAGE NAME: HB 227-85 sa

SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

<u>ANALYST</u>	STAFF DIRECTOR		REFERENCE	ACTION	
Christensen	Lester	1. 2. 3.	<u>JCI</u>	1 2 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3	
SUBJECT:			BILL NO. AND	SPONSOR:	
Elections			& Reps. B.L.	ctions Commit	

I. SUMMARY:

A. Present Situation:

Section 98.161, F.S., relating to the supervisor of elections, provides that the term of the supervisor commences on the first Tuesday after the first Monday in January succeeding his election in the general election.

Section 100.041, F.S., relating to officers chosen at the general election, provides that the terms of state and county officers other than the terms of legislators and of superintendants of schools begin on the first Tuesday after the first Monday in January after the general election.

B. Effect of Proposed Changes:

This bill amends s. 98.161, F.S., to provide that the term of supervisor of elections commences on the second Tuesday after his election in the general election.

This bill amends s. 100.041, F.S., to provide that the term of each county and district officer, not otherwise provided by law, commences on the second Tuesday after his election.

The bill provides that its provisions shall not shorten the terms of any county or district officer serving as of the bill's effective date (January 1, 1986).

II. ECONOMIC IMPACT AND FISCAL NOTE:

A. Public:

None.

B. Government:

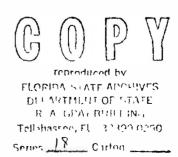
None.

III. COMMENTS:

None.

IV. AMENDMENTS:

None.



REVISED:		BILL NO. SB 22	
DATE:	April 10, 1985	Page 2	

accepts contributions after becoming an unopposed candidate will be guilty of a first degree misdemeanor.

II. ECONOMIC IMPACT AND FISCAL NOTE:

A. Public:

Unopposed candidates may be limited in the amount of funds they can collect and expend.

B. Government:

Enforcing the provisions of this bill may require some expenditure by the Division of Elections.

III. COMMENTS:

None.

IV. AMENDMENTS:

None.

BILL NO. SB 22

Page 1

SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

ANALYST STAFF DIREC	CTOR	REFERENC	E	ACTION	
1. Christensen Lester	1.	JCI	_	Fav	
3	3.		-	5 . 3. 3	_
SUBJECT:		BILL NO.	ПИA	SPONSOR:	
Campaign Financing		SB 22 by Senators	Hair	and Jenne	

I. SUMMARY:

A. Present Situation:

Section 106.11, F.S., provides definitions for Chapter 106.

Section 106.07(1), F.S., requires an unopposed candidate to file a contribution and expenditure report on the Friday preceding the general election.

Section 106.08(2), F.S., provides that any contribution received by a candidate after the candidate withdraws, is defeated, or is elected shall be returned to the contributor and not expended by the candidate. A candidate who knowingly and willfully fails or refuses to return such received contribution is guilty of a first degree misdemeanor.

Section 106.141, F.S., requires a candidate to dispose of surplus campaign funds within 90 days of withdrawal, elimination from candidacy, or election. Any candidate who accepts contributions after withdrawal, elimination, or election is guilty of a first degree misdemeanor.

B. Effect of Proposed Changes:

This bill amends s. 106.11, F.S., to define "unopposed candidate."

This bill amends s. 106.07(1), F.S., to require an unopposed candidate to file a report of contributions and expenditures within 15 days after the date the candidate becomes unopposed, in addition to the report presently required on the Friday preceding the general election.

This bill adds a phrase to s. 106.08(2), F.S., to provide that any contribution received by a candidate after he becomes unopposed shall be returned to the contributor and not expended by the candidate, as presently required of candidates when they withdraw, are defeated, or are elected. An unopposed candidate who knowingly and willfully fails or refuses to return such received contribution will be guilty of a first degree misdemeanor.

This bill adds a subsection to s. 106.141, F.S., to require an unopposed candidate to dispose of campaign funds within 90 days after the general election, as required of opposed candidates. Further, an unopposed candidate may not accept contributions to or expend funds from the campaign account after the candidate is unopposed, except as authorized by this section and provided that funds obligated to be spent prior to the date on which the candidate became unopposed may be expended. Any candidate who



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FLORIDA STATE ARCHIVES
DEPARTMENT OF STATE
R A GRAY BUILDING

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A bill to be entitled

An act relating to campaign financing; amending ss. 106.011, 106.07, 106.08, 106.141, F.S.; defining "unopposed candidate"; providing reporting requirements and filing deadlines for unopposed candidates; restricting use of campaign accounts of unopposed candidates; prohibiting acceptance of certain contributions and expenditure of funds; providing penalties; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (14) is added to section 106.011, Florida Statutes, 1984 Supplement, to read:

106.011 Definitions. -- As used in this chapter, the following terms have the following meanings unless the context clearly indicates otherwise:

"Unopposed candidate" means a candidate for nomination or election to an office who, at any time after the last day on which any person, including a write-in candidate, may qualify, is without opposition in the election at which the office is to be filled. A candidate is not an unopposed candidate if there is a vacancy to be filled under s. 100.111(4) or if the candidate is seeking retention as a justice of the Supreme Court or as a judge of a district court of appeal.

Section 2. Subsection (1) of section 106.07, Florida Statutes, 1984 Supplement, is amended to read:

106.07 Reports, certification and filing. --

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- (1) Each campaign treasurer designated by a candidate or political committee pursuant to s. 106.021 shall file regular reports of all contributions received, and all expenditures made, by or on behalf of such candidate or political committee
- (a) Reports shall be filed on the 10th day following the end of each calendar quarter from the time the campaign treasurer is appointed. Following the last day of qualifying for office, the reports shall be filed:
- 1. Within 15 days after the date on which a candidate becomes an unopposed candidate, and on the Friday preceding the general election, for a candidate who is unopposed in seeking nomination and election to any office.
- 2. On the 4th, 18th, and 32nd days immediately preceding each election, for a candidate who is opposed in seeking nomination or election to any office, for a political committee, or for a committee of continuous existence.
- (b) Any opposed primary candidate filing reports pursuant to subparagraph (a)2. who is unopposed in the general election need only file within 15 days after the date on which the candidate becomes an unopposed candidate and on the Friday immediately preceding the general election.
- Section 3. Subsections (1) and (2) of section 106.08, Florida Statutes, are amended to read:
 - 106.08 Contributions; limitations on .--
- (1) No person or political committee shall make contributions to any candidate or political committee in this state, for any election, in excess of the following amounts:
- (a) To a candidate for countywide office or to a candidate in any election conducted on less than a countywide basis, \$1,000.

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- (b) To a candidate for legislative or multicounty office, \$1,000.
 - (c) To a candidate for statewide office, \$3,000.
- (d) To any political committee in support of, or in opposition to, an issue to be voted on in a statewide election, \$3,000.
- (e) To any political committee in support of, or in opposition to, an issue to be voted on in a countywide, districtwide, or less than countywide election, \$1,000.
- (f) To a political committee supporting or opposing one or more candidates, \$1,000.
- (g) To a candidate for county court judge or circuit judge, \$1,000.
- (h) To a candidate for retention as a judge of a district court of appeal, \$2,000.
- (1) To a candidate for retention as a justice of the Supreme Court, \$3,000.

The contribution limits provided in paragraphs (a) through (1) shall not apply to contributions made by a state or county executive committee of a political party regulated by chapter 103 or to amounts contributed by a candidate to his own campaign. The limitations provided by this subsection shall apply to each election. For purposes of this subsection the first primary, second primary, and general election shall be deemed separate elections or election time segments, whether or not the eandidate has opposition in the respective elections. However, for the purpose of contribution limits with respect to candidates for retention as a justice of the Supreme Court or judge of a district court of appeal, there

shall be only one election, which shall be the general

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1 election, and with respect to candidates for circuit judge or county court judge, there shall be only two elections, which shall be the first primary election and general election.

(2) Any contribution received by a candidate with opposition in an election or the campaign treasurer or a deputy treasurer of such a candidate, or by the treasurer or a deputy treasurer of a political committee supporting or opposing a candidate with opposition or supporting or opposing an issue on the ballot in an election, on the day of that election or less than 5 days prior to the day of that election shall be returned by him to the person or political committee contributing it and shall not be used or expended by or on behalf of the candidate or political committee. Any contribution received by a candidate or the campaign treasurer or a deputy treasurer of a candidate after the date at which the candidate withdraws his candidacy, or after the date the candidate is defeated, becomes unopposed, or is elected to office, shall be returned to the person or political committee contributing it and shall not be used or expended by or on behalf of the candidate.

Section 4. Section 106.141, Florida Statutes, 1984 Supplement, is amended to read:

106.141 Disposition of surplus funds by candidates .--

- (1) Amy candidate who withdraws his candidacy shall, pursuant to this section, within 90 days of withdrawing his candidacy, dispose of the funds on deposit in his campaign account. Such candidate shall not accept any contributions, nor shall any person accept contributions on behalf of such candidate, after the candidate withdraws his candidacy.
- (2) Any unopposed candidate shall, pursuant to this section, within 90 days after the general election, dispose of

the funds on deposit in his campaign account. Such candidate shall not accept any contribution or expend any funds from his campaign account, nor shall any person accept contributions or expend funds from the campaign account on his behalf, after the candidate is unopposed, except as provided herein. This provision shall not, however, prohibit the expenditure of funds from the campaign account which were obligated to be spent or encumbered prior to the date on which the candidate became an unopposed candidate.

(3)(2) Each candidate shall, pursuant to this section, within 90 days after having been eliminated as a candidate or elected to office, dispose of the funds on deposit in his campaign account. Such candidate shall not accept any contributions, nor shall any person accept contributions on behalf of such candidate, after the candidate has been eliminated as a candidate or elected to office.

(4)(3) All funds on deposit in the campaign account of any candidate, which funds have not been used in a campaign for public office within 2 years from the date the campaign account was established, shall, within 90 days following the second anniversary of the date the campaign account was established, be disposed of pursuant to this section. Such candidate shall not accept any contributions, nor shall any person accept contributions on behalf of such candidate, after the second anniversary of the date the campaign account was established.

(5)(4) Any candidate required to dispose of funds pursuant to this section may, prior to such disposition, be reimbursed by the campaign, in full or in part, for any reported contributions by the candidate to the campaign.

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- (6)(5) The campaign treasurer of a candidate who withdraws his candidacy or who has been eliminated as a candidate or who has been elected to office and who has funds on deposit in a campaign savings account or certificate of deposit shall, within 7 days of the date of such withdrawal, elimination, or election, transfer such funds and accumulated interest earned thereon to the campaign account of the candidate for disposal in accordance with the provisions of this section.
- (7)(6) Any candidate required to dispose of funds pursuant to this section shall, at the option of the candidate, either:
- (a) Return pro rata to each contributor the funds which have not been spent, or obligated to be spent, with respect to a campaign which has been conducted;
- (b) Donate the funds which have not been spent, or obligated to be spent, to a charity organization or organizations which meet the qualifications of s. 501(c)(3) of the Internal Revenue Code, with respect to a campaign which has been conducted;
- (c) Give the funds which have not been spent, or which have not been obligated to be spent, to the political party of which such candidate is a registered member, or
- (d) Give the funds which have not been spent, or obligated to be spent, with respect to a campaign which has been conducted,
- In the case of a candidate for state office, to the state, to be deposited in the General Revenue Fund, or,
- 2. In the case of a candidate for an office of a political subdivision, to such political subdivision, to be deposited in the general fund thereof.

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(8)(7) A candidate elected to office may dispose of 1 all of the funds in such account in the manner provided in this section or may transfer from the campaign account to an 3 office account any amount of the funds on deposit in such 4 campaign account up to: 5 (a) \$10,000, for a candidate for statewide office. (b) \$5,000, for a candidate for multicounty office. 7 8 (c) \$2,500 multiplied by the number of years in the term of office for which elected, for a candidate for 9 legislative office. 10 (d) \$2,000, for a candidate for county office or for a 11 12 candidate in any election conducted on less than a countywide 13 basis. (e) \$6,000, for a candidate for retention as a justice 14 15 of the Supreme Court. 16 (f) \$3,000, for a candidate for retention as a judge 17 of a district court of appeal. 18 (g) \$1,500, for a candidate for county court judge or circuit judge. 19 20 21 The office account established pursuant to this subsection 22 shall be separate from any personal or other account. Any 23 funds so transferred by a candidate shall be used only for 24 legitimate expenses in connection with his public office. 25 Such expenses may include travel expenses incurred by the 26 officer or a member of his staff or expenses incurred in the

earned thereon shall be reported at the appropriate reporting

operation of his office, including the employment of

additional staff. The funds may be deposited in a savings

account, however, all deposits, withdrawals, and interest

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pursuant to this subsection and who has funds remaining in such office account after a subsequent election at which such candidate is reelected to office or elected to another office shall, pursuant to subsection (7) (6), dispose of all funds on deposit in the campaign account established to finance the subsequent campaign which funds have not been spent or obligated to be spent with respect to such subsequent campaign, except that such candidate may transfer from the campaign account established to finance his campaign in the subsequent election to the account in which the previously transferred funds are deposited in an amount equal to the difference between the amount allowed to be transferred and the amount of unspent funds that are remaining in the office account to be used for legitimate office expenses. Upon leaving public office, any person who has funds in an office account pursuant to this subsection remaining on deposit shall give such funds to a charitable organization or organizations which meet the requirements of s. 501(c)(3) of the Internal Revenue Code or, in the case of a state officer, to the state to be deposited in the General Revenue Fund or, in the case of an officer of a political subdivision, to the political subdivision to be deposited in the general fund thereof. (9)(8) Any candidate required to dispose of campaign funds pursuant to this section shall do so within the time required by this section and shall, on or before the date by

(9)(8) Any candidate required to dispose of campaign funds pursuant to this section shall do so within the time required by this section and shall, on or before the date by which such disposition is to have been made, file with the officer with whom reports are required to be filed pursuant to s. 106.07 a form prescribed by the Division of Elections listing:

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- (a) The name and address of each person or unit of government to whom any of the funds were distributed and the amounts thereof;
- (b) The name and address of each person to whom an expenditure was made, together with the amount thereof and purpose therefor; and
- (c) The amount of such funds transferred to an office account by the candidate, together with the name and address of the bank in which the office account is located.

Such report shall be signed by the candidate and the campaign 11 treasurer and certified as true and correct pursuant to s. 12 106.07.

(10) (9) Any candidate elected to office who transfers surplus campaign funds into an office account pursuant to subsection (8)(7) shall file a report on the 10th day following the end of each calendar quarter until the account is closed. Such reports shall contain the name and address of each person to whom any disbursement of funds was made, together with the amount thereof and the purpose therefor, and the name and address of any person from whom the elected candidate received any refund or reimbursement and the amount thereof. Such reports shall be on forms prescribed by the Division of Elections, signed by the elected candidate, certified as true and correct, and filed with the officer with whom campaign reports were filed pursuant to s. 106.07(2).

(11) (10) Any candidate, or any person on behalf of a candidate, who accepts contributions after such candidate has withdrawn his candidacy, after the candidate has become an unopposed candidate, after the candidate has been eliminated as a candidate or elected to office, or after the second

anniversary of the date the campaign account of such candidate was established is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. (12) (11) Any candidate who is required by the provisions of this section to dispose of funds in his campaign account and who fails to dispose of the funds in the manner provided in this section is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Section 5. This act shall take effect July 1, 1985 or upon becoming a law, whichever occurs later.

1	******************	
2	SENATE SUMMARY	
3	Defines "unopposed candidate" for purposes of campaign financing. Provides reporting requirements and filing	
4	deadlines for unopposed candidates. Limits use of campaign accounts of unopposed candidates and the	
5	acceptance of contributions and expenditure of funds.	
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