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By Representatives Smith, Starks, Mitchell, Harris, Bronson

A bill to be entitled 2 An act relating to taxes on special fuels: 3 creating s. 212.637, F.S.; exempting from the 4 tax on special fuels sales of special fuel for 5 specified agricultural or aquacultural 6 purposes; amending s. 212.67, F.S.; deleting 7 provision for refund of special fuel taxes paid 8 on such sales; providing an effective date. 9 10 Be It Enacted by the Legislature of the State of Florida: 11 12 Section 1. Section 212.637, Florida Statutes, is 13 created to read: 4 212.637 Sale of special fuel used for certain agricultural or aquacultural purposes; exemption. -- The sale of 161 any special fuel for use in any tractor, vehicle, or other equipment which is used exclusively for cultivating or 181 processing agricultural or aquacultural products on the site 19 where such products are cultivated, for transporting bees by 20 water, or for operating equipment used in a beekeeper's aplary is exempt from the tax levied under this part, if no part of 21 | 22 the fuel is used in any vehicle or equipment driven or operated upon the public highways of this state. The movement 23 24 of such a vehicle or equipment along the public highways of this state for the sole purpose of moving such vehicle or 25 I 26 equipment from one such site to another does not constitute 27 driving or operating such vehicle or equipment upon the public highways of this state. 28 Section 2. Paragraph (e) of subsection (1) of section 30 212.67, Florida Statutes, is amended to read: 31 212.67 Refunds. --

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- (1) The following refunds apply to the tax imposed by 2 this part, to the extent provided in this section:
- (e) Refunds to farmers, fishermen, and 4 aquaculturists.--
- Any person who uses any motor fuel er-special-fuel 6 for agricultural, aquacultural, or commercial fishing purposes on which fuel the tax imposed by this part has been paid is entitled to a refund of such tax.
- 2.a. For the purposes of this paragraph, "agricultural 10 and aquacultural purposes" means motor fuel or-special-fuel 11 used in any tractor, vehicle, or other farm equipment which is 12 used exclusively on a farm or for processing farm products on 13 the farm, and no part of which fuel is used in any vehicle or 14 equipment driven or operated upon the public highways of this 15 state. This restriction does not apply to the movement of a 16 farm vehicle or farm equipment between farms. 17 transporting of bees by water and the operating of equipment 18 used in the apiary of a beekeeper shall be also deemed an 19 agricultural purpose.
- b. For the purposes of this paragraph, "commercial 21 fishing and aquacultural purposes" means motor fuel or special 22 fuel used in the operation of boats, vessels, or equipment 23 used exclusively for the taking of fish, crayfish, oysters, 24 shrimp, or sponges from salt or fresh waters under the 25 jurisdiction of the state for resale to the public, and no part of which fuel is used in any vehicle or equipment driven 27 or operated upon the highways of this state; but the term may 28 in no way be construed to include fuel used for sport or 29 pleasure fishing.
- Section 3. This act shall take effect July 1, 1988, or 31 upon becoming a law, whichever occurs later.

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part of which fuel is used in any vehicle or equipment driven
 2 or operated upon the highways of this state; but the term may
 3 in no way be construed to include fuel used for sport or
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   pleasure fishing.
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             Section 3. This act shall take effect July 1, 1988, or
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   upon becoming a law, whichever occurs later.
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    This publication was produced at an average cost of 1.12 cents
per single page in compliance with the Rules and for
the information of members of the Legislature and the public.
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STORAGE NAME: h1254-f.ag
Date: June 6, 1988

HOUSE OF REPRESENTATIVES COMMITTEE ON AGRICULTURE FINAL STAFF ANALYSIS & ECONOMIC IMPACT STATEMENT

BILL #: CS/HB 1254							
RELATING TO:Taxes/Special Fuels/Agricultural							
SPONSOR(S): Agriculture, Smith, Starks, Mitchell, and others							
EFFECTIVE DATE: July 1, 1988							
DATE BECAME LAW: 7-6-85							
CHAPTER #: 88-37/ Laws of Florida							
COMPANION BILL(S): CS/SB 1100 by Agriculture, Woodson, and others HB 1706 by Finance & Taxation and Young							
OTHER COMMITTEES OF REFERENCE: (1) Finance & Taxation							
(2) <u>Appropriations</u>							

I. <u>SUMMARY:</u>

A. PRESENT SITUATION:

Section 206.9825, F.S., requires that an excise tax of 5.7 cents per gallon be paid on every gallon of aviation fuel sold in Florida or brought in for use in Florida. This includes both commercial airlines and general aviation.

Part II of Chapter 212, F.S., deals with taxes levied on the sales of motor and special fuels. In this chapter, motor fuel is defined as "what is commonly known and sold as gasoline and fuels containing a mixture of gasoline and other products." Special fuel is defined as "any liquid product, gas product, or combination thereof used in an internal combustion engine or motor to propel any form of vehicle, machine, or mechanical contrivance." Diesel fuel and kerosene are classified as special fuels.

Under Chapter 212, F.S., farmers, fishermen, and aquaculturists are required to pay an excise tax of at least 5.7 cents per gallon on motor fuel and special fuel used in their farming, fishing, or aquaculture operations. Section 212.67(1)(e), F.S., entitles farmers, fishermen, and aquaculturists to receive refunds for the fuel taxes they have paid.

Page 2

Bill #: CS/HB 1254 Date: June 6, 1988

B. EFFECT OF PROPOSED CHANGES:

The act amends s. 206.9825, F.S., to change the state's aviation fuel tax formula for commercial airlines to 8 percent per gallon of the cost of the fuel for airlines which elect to apportion their worldwide mileage to Florida mileage for tax purposes. A minimum rate of 4.4 cents per gallon is included in this act. General aviation is exempt from the new formula and will continue to pay the existing 5.7 cents per gallon tax. The aviation fuel section of the act is scheduled for expiration on July 1, 1989, at which time it will be reviewed.

The act also creates s. 212.637, F.S., to provide an excise tax exemption on the sale of special fuel used for certain agricultural, aquacultural, and commercial fishing operations. Section 212.67(1)(e), F.S., is amended to delete the provision for the refund of taxes paid on special fuel for agricultural, aquacultural, and commercial fishing operations.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT:

- A. FISCAL IMPACT ON STATE AGENCIES/STATE FUNDS:
 - 1. Non-recurring or First Year Start-Up Effects:

The Revenue Estimating Conference (REC) calculates the change in the aviation fuel tax formula will have a first year negative impact to the state of approximately \$500,000. The REC also estimates the special fuel tax exemption for farmers, aquaculturists, and commercial fishermen will reduce revenues to the Transportation Trust Fund by approximately \$900,000. General Revenue Service Charges will be decreased by about \$60,000 in Fiscal Year 1988-89.

2. Recurring or Annualized Continuation Effects:

The Revenue Estimating Conference predicts the change in aviation fuel tax formula to produce positive revenue returns to the state after the first year due to an increase in Florida aviation fuel sales once the new formula goes into effect. On a recurring basis, the special fuel tax exemption is estimated to reduce revenues to the Transportation Trust Fund by \$300,000.

3. Long Run Effects Other Than Normal Growth:

None

4. Appropriations Consequences:

None

Page 3

Bill #: CS/HB 1254 Date: June 6, 1988

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS AS A WHOLE:
 - 1. Non-recurring or First Year Start-Up Effects:

None

2. Recurring or Annualized Continuation Effects:

None

3. Long Run Effects Other Than Normal Growth:

None

- C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:
 - 1. Direct Private Sector Costs:

None

2. Direct Private Sector Benefits:

A benefit will accrue to farmers, aquaculturists, and commercial fishermen who qualify for tax exempt status, but under existing law must pay the tax, file the proper forms quarterly, and then receive a refund.

3. Effects on Competition, Private Enterprise, and Employment Markets:

None

D. FISCAL COMMENTS:

III. LONG RANGE CONSEQUENCES:

IV. COMMENTS:

Since farmers are currently exempt from the excise tax (though they must pay it and be reimbursed) there was much discussion over the actual fiscal impact to the state. Section 1 of the bill, relating to aviation fuel tax, was also included in HB 1706 which died on the House Calendar.

V. SIGNATURES:

SUBSTANTIVE COMMITTEE:

Prepared by:

Susan Reese

Staff Director:

Becky Everhart

Page 4

Bill #: CS/HB 1254 Date: June 6, 1988

FINANCE & TAXATION:

Prepared by:

Staff Director:

Alan Johansen

Henry C. Cain

APPROPRIATIONS:

Prepared by:

Staff Director:

John Johnston

James A. Zingale

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A bill to be entitled An act relating to taxes on special fuels: creating s. 212.637, F.S.; exempting from the tax on special fuels sales of special fuel for specified agricultural or aquacultural purposes: amending s. 212.67, F.S.; deleting provision for refund of special fuel taxes paid on such sales; providing an effective date.

Senators Woodson, Myers, Dudley and Hollingsworth

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 212.637, Florida Statutes, is created to read:

212.637 Sale of special fuel used for certain agricultural or aquacultural purposes; exemption. -- The sale of any special fuel for use in any tractor, vehicle, or other equipment which is used exclusively for cultivating or processing agricultural or aquacultural products on the site where such products are cultivated, for transporting bees by water, or for operating equipment used in a beekeeper's apiary is exempt from the tax levied under this part, if no part of the fuel is used in any vehicle or equipment driven or operated upon the public highways of this state. The movement of such a vehicle or equipment along the public highways of this state for the sole purpose of moving such vehicle or equipment from one such site to another does not constitute driving or operating such vehicle or equipment upon the public highways of this state.

Section 2. Paragraph (e) of subsection (1) of section 212.67, Florida Statutes, is amended to read:

212.67 Refunds.--

- (1) The following refunds apply to the tax imposed by this part, to the extent provided in this section:
- (e) Refunds to farmers, fishermen, and aquaculturists.--
- 1. Any person who uses any motor fuel er-specral-fuel for agricultural, aquacultural, or commercial fishing purposes on which fuel the tax imposed by this part has been paid is entitled to a refund of such tax.
- 2.a. For the purposes of this paragraph, "agricultural and aquacultural purposes" means motor fuel or-special-fuel used in any tractor, vehicle, or other farm equipment which is used exclusively on a farm or for processing farm products on the farm, and no part of which fuel is used in any vehicle or equipment driven or operated upon the public highways of this state. This restriction does not apply to the movement of a farm vehicle or farm equipment between farms. The transporting of bees by water and the operating of equipment used in the apiary of a beekeeper shall be also deemed an agricultural purpose.
- b. For the purposes of this paragraph, "commercial fishing and aquacultural purposes" means motor fuel or special fuel used in the operation of boats, vessels, or equipment used exclusively for the taking of fish, crayfish, oysters, shrimp, or sponges from salt or fresh waters under the jurisdiction of the state for resale to the public, and no part of which fuel is used in any vehicle or equipment driven or operated upon the highways of this state; but the term may in no way be construed to include fuel used for sport or pleasure fishing.
- Section 3. This act shall take effect July 1, 1988, or upon becoming a law, whichever occurs later.

*********** SENATE SUMMARY Exempts the sale of special fuel for specified agricultural or aquacultural purposes from the tax on special fuels levied under pt. II, ch. 212, F.S. Deletes the current provision for payment and refund of taxes on such sales.

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By the Committee on Agriculture and Senators Woodson, Myers, Dudley, and Hollingsworth

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An act relating to taxes on special fuels; creating s. 212.637, F.S.; exempting from the tax on special fuels sales of special fuel for specified agricultural, aquacultural, or commercial fishing purposes; amending s. 212.67, F.S.; deleting provision for refund of special fuel taxes paid on such sales; providing an effective date.

A bill to be entitled

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 212.637, Florida Statutes, is created to read:

212.637 Sale of special fuel used for certain agricultural, aquacultural, or commercial fishing purposes; exemption. -- The sale of any special fuel for use in any tractor, vehicle, or other equipment which is used exclusively for cultivating or processing agricultural or aquacultural products on the site where such products are cultivated, for transporting bees by water, for operating equipment used in a beekeeper's apiary, or for use in the operation of boats, vessels, or equipment used exclusively for the taking of fish, crayfish, oysters, shrimp, or sponges from salt or fresh waters under jurisdiction of the state for resale to the public is exempt from the tax levied under this part, if no part of the fuel is used in any vehicle or equipment driven or operated upon the public highways of this state or required to be licensed to be driven or operated upon the public highways of this state. The movement of such a vehicle or equipment along the public highways of this state for the sole purpose

303-1951-88 CS for SB 1100

1 of moving such vehicle or equipment from one such site to another does not constitute driving or operating such vehicle or equipment upon the public highways of this state.

Section 2. Paragraph (e) of subsection (1) of section 212.67, Florida Statutes, is amended to read:

212.67 Refunds .--

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- (1) The following refunds apply to the tax imposed by this part, to the extent provided in this section:
- (e) Refunds to farmers, fishermen, and aquaculturists.--
- 1. Any person who uses any motor fuel or-special-fuel for agricultural, aquacultural, or commercial fishing purposes on which fuel the tax imposed by this part has been paid is entitled to a refund of such tax.
- 2.a. For the purposes of this paragraph, "agricultural and aquacultural purposes" means motor fuel or-special-fuel used in any tractor, vehicle, or other farm equipment which is used exclusively on a farm or for processing farm products on the farm, and no part of which fuel is used in any vehicle or equipment driven or operated upon the public highways of this state. This restriction does not apply to the movement of a farm vehicle or farm equipment between farms. The transporting of bees by water and the operating of equipment used in the apiary of a beekeeper shall be also deemed an agricultural purpose.
- b. For the purposes of this paragraph, "commercial fishing and aquacultural purposes" means motor fuel or-special fuel used in the operation of boats, vessels, or equipment used exclusively for the taking of fish, crayfish, oysters, shrimp, or sponges from salt or fresh waters under the jurisdiction of the state for resale to the public, and no

303-1951-88 CS for SB 1100

part of which fuel is used in any vehicle or equipment driven or operated upon the highways of this state; but the term may in no way be construed to include fuel used for sport or pleasure fishing.

Section 3. This act shall take effect July 1, 1988, or upon becoming a law, whichever occurs later.

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 1100

Commercial fishing is added to agriculture and aquaculture regarding exemption from payment of the 5.7 per cent tax on special fuel when the fuel is used according to laws governing such tax.

REVISED: <u>June 2, 1988</u>
BILL NO. CS/SB 1100

DATE: <u>June 1, 1988</u> Page <u>1</u>

SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

ANALYST	STAFF DIRECTOR		REFERENCE	ACTION
1. Sumner 2. Boyle 3. Easterling 4.	Sumner Beggs Smith	1. 2. 3. 4.	AG FTC AP	Fav/CS Fav/2 amend. Fav/2 amend.
SUBJECT:			BILL NO. AND	SPONSOR:
Taxes/Special Agriculture	Fuels/		CS/SB 1100 b	y Committee and

I. SUMMARY:

A. Present Situation:

Currently, farmers and persons engaged in agriculture, aquaculture, and commercial fishing are subject to the 5.7 cents per gallon special fuel tax imposed under part II of chapter 212, F.S. However, they may apply quarterly to the Department of Revenue for a refund of any such taxes paid.

Senator Woodson

B. Effect of Proposed Changes:

The bill creates section 212.637, F.S., to exempt from the 5.7 cents per gallon special fuel tax special fuels used in any tractor, vehicle, or other equipment exclusively for cultivating or processing agricultural or aquacultural products on the site where such products are cultivated or processed, and for transporting bees by water, or for operating equipment used in a beekeeper's apiary.

The exemption would only apply to the "first sale or first removal from storage after importation into the state of special fuel." Any other transaction would involve fuel on which the tax had been paid and the purchaser would have to apply to the department for a refund.

II. ECONOMIC IMPACT AND FISCAL NOTE:

A. Public:

Persons eligible to buy a special fuel tax exemption would avoid the necessity of paying the tax and applying for a refund.

B. Government:

The exemption from the tax on special fuel will result in an effective one time speed-up of taxes which would have been later refunded to eligible persons, representing a \$700,000 nonrecurring loss and a \$300,000 recurring loss to the State Transportation Trust Fund in 1988-89.

III. COMMENTS: None.

IV. AMENDMENTS:

#1 by FT&C: Transfers Part III of chapter 206, F.S., which taxes aviation fuel, to part I of chapter 212, F.S., and subjects aviation fuel to a 7 percent sales tax. For 1988-89, the amendment represents a decrease of approximately \$1.0 million in the State Transportation Trust Fund.

#2 by FT&C: Title amendment corresponding to Amendment #1.

REVISED: June 2, 1988______ BILL NO. CS/SB 1100

DATE: <u>June 1. 1988</u> Page <u>2</u>

#1 by Appropriations: Provides that air carriers may choose to pay sales tax on aviation fuel at 8% of sales price instead of 5.7 cents per gallon. In the first year, General Revenue will lose \$100,000 and the State Transportation Trust Fund will lose \$600,000. By the fourth year, there should be a positive fiscal impact.

#2 by Appropriations: Title Amendment.

aviation fuel at retail unless he has been licensed as an

aviation fuel dealer by the department pursuant to this

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chapter.

(b) No person may engage in the business of selling

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- (c) Each person who sells aviation fuel at retail shall file a separate return for taxes collected under this section and shall remit such taxes to the department separately from any other taxes collected by such person pursuant to this chapter.
- (3) To the extent that they are not manifestly incompatible with the provisions of this section, the provisions of this chapter shall govern the administration and enforcement of the tax imposed by this section.
- (4) Notwithstanding s. 212.20, moneys collected pursuant to this section shall be deposited in the Gas Tax Collection Trust Fund created by s. 206.45. Such moneys, exclusive of the service charge imposed by s. 215.20 shall be distributed monthly to the State Transportation Trust Fund.
- (5)(a) A commercial air carrier which operates in Florida must apply for and receive from the department an aviation fuel tax license.
- (b) To procure an aviation fuel tax license, the carrier must file an application in such form and furnish such information as the department may require.
- (c) The application must be renewed annually and the fee for application or renewal is \$30.
- (d) Upon issuance of the aviation fuel tax license, each carrier shall file with the department a report showing inventories; all purchases of tax-paid aviation fuel; all fuels drawn from bonded supplies; imports; and disbursements, sales, and usage. The report shall be filed on the 20th day of January, April, July, and October of each year for the previous quarter.

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- (e) The license shall be for the purpose of remitting taxes on any aviation fuel which is drawn from bond or imported into Florida and which is used for domestic purposes.
- (f) The provisions of this chapter relating to timely filing of reports, payment of any tax that may be due, suits for collection, warrants for collection, department warrants, penalties, interest, retention of records, inspection of records, liens on property, foreclosure, and enforcement apply to this section.
- (6) Any person who is licensed by the department as an aviation fuel dealer and who has aviation fuel inventory upon which he has paid the tax imposed under part III of chapter 206 may apply to the department for a refund of such taxes pursuant to s. 212.67.
- (7) Aviation fuel purchased by the United States or any department or agency of the United States is exempt from the tax imposed by this section when used in governmental aircraft. Any dealer of aviation fuel is entitled to a refund of any tax he has paid upon any aviation fuel purchased under such exemption.
- Section 4. Subsection (1) of section 206.42, Florida Statutes, is amended to read:
- 206.42 Aviation fuel gasoline exempt from excise tax.--
- (1) Each and every dealer in aviation <u>fuel</u> gesoline in the state by whatever name designated who purchases from any refiner, importer, or wholesaler, and sells, aviation <u>fuel</u> gesoline (A.S.T.M. specification <u>D-910</u>, <u>D-1655</u>, or current specification), of such quality not adapted for use in ordinary motor vehicles, being designed for and sold and exclusively used for aircraft, is exempted from the payment of

SB 1100

нв ____

1 taxes levied under this part, but is subject to the tax levied under s. 212.0597 part-##f. (3) All sales of aviation motor fuel must be in compliance with s. 206.425 to qualify for the exemption. Section 5. Sections 206.9815, 206.9825, 206.9835, 206.9845, 206.9855, 206.9865, and 206.9875, Florida Statutes, are repealed. (Renumber Subsequent Sections)

SB 1100 (reported favorably) нв ____ The Committee on Fin., Tax., & Claims recommended the following amendment which was moved by Senator.....and adopted: and failed: Senate Amendment 1 2 In title, on page 1, line 8, 3 after the semicolon ";" 5 6 7 8 If amendment is text from another bill insert: 9 No _ Bill No. Draft No. With Changes? Yes 10 11 and insert: creating s. 212.0597, F.S.; imposing a sales 12 tax on retail sales of aviation fuel; providing 13 a definition; providing for licensing aviation 14 fuel dealers; requiring separate collection and 15 payment of such tax; providing for an aviation 16 fuel tax license for commercial air carriers; 17 providing for a refund of certain taxes; 18 providing an exemption; amending s. 206.42, 19 F.S.; correcting a cross reference; repealing 20 ss. 206.9815, 206.9825, 206.9835, 206.9845, 21 206.9855, 206.9865, and 206.9875, F.S., 22 relating to taxing aviation fuel; 23 24 25 26 27 28 29 30 31

gallon. The tax payments pursuant to this subsection may

qualify for the special provisions for air carriers as

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30 31 provided in s. 212.0598.

1	(b) Any air carrier making the election pursuant to s.
2	212.0598 shall not be entitled to the refund provided in s.
3	206.9855.
4	(c) This subsection shall expire and be void on July
5	1, 1989. The repeal shall not be construed to relieve any
6	person from the obliqation to remit the tax imposed by this
7	subsection or to report as required under s. 206.9865.
8	(3) Any person who is licensed by the department as an
9	aviation fuel dealer and who has an inventory of aviation fuel
10	on which the tax provided in subsection (1) has been paid and
11	upon which he has collected the tax imposed under subsection
12	(2) may apply to the department for a refund of such taxes
13	pursuant to s. 212.67.
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15	(Renumber subsequent sections.)
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SENATE COMMITTEE AMENDMENT

	CS/SB 1100	No. 2 (reported favorably)
	нв	(reported lavorably)
	The Committee onAppropriations.	recommended the following
	amendment which was moved by Senato	
1	Senate Amendment	and failed:
2	2	
3	In title, on pagel,	line2,
4	After the word "fuels;"	
5	5	
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9	If amendment is text from another b	
10	Bill No. Draft No.	No _ With Changes? Yes
11	insert:	
12	amending section 206.9825, F.S.;	
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Florida Information A Florida Legislature Staff Analyses 1988 Sessions	Issociates	LAWS OF FLORIDA CHAPTER NO. 88-0371						
PRIME BILL NUMBER	TYPE OF BILL	SPONSOR						
88/H1254 *	88/H1254 * general							
PRIME BILL TITLE (short title) Taxes / Special Fuels / Agricultural								
SIMILAR/IDENTICAL BII	L SUBSTITUTED BY PR	IME BILL: 88/S1100						
DOCUMENTATION REPRODU	DOCUMENTATION REPRODUCED Analysis							
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SUBSTITUTED BILL:	(88/S1100)	(×)						
OTHER:		()						
NOTE: Consult the Final Legislative Bill Information (from Joint Legislative Management Committee, Division of Legislative Information, 1988) for more detailed bill history data. If prime bill number above is followed by an asterisk (*), it was amended on the floor, and the staff analysis for that bill may not be in accordance with the enacted law. The analyses reproduced here were supplied by the appropriate committee, who is solely responsible for their accuracy and completeness. ADDITIONAL INFORMATION:								

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